No Objection to Declassification in Full 2010/08/30: LOC-HAK-504-5-9-7 ON-FILE NSC RELEASE INSTRUCTIONS 1971 JUL SEC RET SENS/TIVE 3: 435 3, 858;3 041030Z JUL 71 VIA CAS CHANNELS 3 8 B FROM: HENRY A. KISSINGER, SAIGON Ø684 THE WHITE HOUSE, EXCLUSIVELY EYES ONLY GENERAL HAIG TO: SUBJECT: AMBASSADOR BUNKER AND I HAD A VERY PRODUCTIVE ONE HOUR AMBASSADOR BUNKER AND I HAD A VERY PRODUCTIVE ONE HOUR FORTY-FIVE MINUTE MEETING WITH THIEU TODAY. I REAFFIRMED THE STRONG SUPPORT OF THE UNITED STATES AND THE PRESIDENT PERSONALLY OUTLINED OUR PLANS IN AREAS OF MAJOR CONCERN TO THIEU, AND DESCRIBED THE PRESENT STATE OF PLAY IN PARIS. HE EXPLAINED PROBABLE ENEMY, PLANS, HOW HE WOULD MEET THEM, AND WHAT HE NEEDED FROM US. WHILE BEING CANDID ABOUT THE PRESSURES ON THE AMERICAN HOME FRONT, I REASSURED THIEU THAT OUR TWO COUNTRIES HAD NOT GONE THROUGH SO MANY YEARS OF SUFFERING IN ORDER TO LOSE NOW. I TOLD HIM TO LET US KNOW WHAT HE THINKS HE NEEDS TO SUCCEED AND THE PRESIDENT WOULD DO WHATEVER HE CAN WITHIN A REASONABLE FRAMEWORK. DO WHATEVER HE CAN WITHIN A REASONABLE FRAMEWORK.

2. ON THIEU'S THREE MAJOR CONCERNS, I TOLD HIM AS FOLLOWS:

[A. AIR SUPPORT: ALTHOUGH NOT YET OFFICIAL, WE WOULD ALMOST CERTAINLY APPROVE ABRAMS RECOMMENDATION OF 10,000 TACTICAL ALMOST CERTAINLY APPROVE ABRAMS' RECOMMENDATION OF 10,000 TACTICAL AND 1000 B-52 SORTIES THROUGH 1972. IF HE PREFERRED, WE WOULD PROVIDE 9,000 TACTICAL SORTIES WITH SURGE TO 12,000. HE SAID THAT GENERAL ABRAMS' PROPOSAL FOR THE FORMER WAS PROBABLY CORRECT. APP. RVNAF: I SAID THAT WE WERE PREPARED TO GIVE SUPPORT FOR MANNING LEVELS OF 90 PERCENT UP TO THE 1.1 MILLION CEILING. IF NECESSARY TO PROTECT MR 1 WE WOULD SUPPORT REDEPLOYMENTS OR RATHER REPLACING UNITS IN MR 3 AND 4 WITH NEW UNITS IN MR 1 WITHIN THAT CEILING. ALTERNATIVELY WE WERE PREPARED TO SUPPORT AN ADDITIONAL 50.000 MEN FOR MR 1. HE SHOULD CONVEY HIS PREFERENCE TIONAL 50,000 MEN FOR MRI. HE SHOULD CONVEY HIS PREFERENCE
OFFICIALLY THROUGH BUNKER. IN RESPONSE TO HIS EMPHASIS ON MOBILITY
AND FIRE SUPPORT, I SAID WE WOULD TRY TO KEEP THE MAXIMUM NUMBER
OF HELICOPTER COMPANIES AND REDEPLOY THEM LAST AND THAT WE WOULD completed.
LOOK INTO ARTILLERY. I MENTIONED IMPORTANCE OF GOOD LEADERSHIP
AND THIEU NOTED LACK OF QUALIFIED LEADERS IN FAST-GROWN ARMY.

AC- FCONOMIC ASSISTANCE: I SAID THAT PRESIDENT NIXON ECONOMIC ASSISTANCE: I SAID THAT PRESIDENT NIXON WAS PREPARED TO PROVIDE LONG-RANGE ASSISTANCE, WITH NATURE AND AMOUNT TO BE WORKED OUT BY TECHNICIANS AND SOUTH VIETNAMESE AMOUNT TO BE WORKED OUT BY TECHNICIANS AND SOUTH VIETNAMESE
REFORMS A KEY INGREDIENT.

3. U.S. TROOP LEVELS. IN RESPONSE TO HIS QUESTION, I

TOLD HIM THAT WE HAD NO PLANS YET FOR THE NEXT WITHDRAWAL
ANNOUNCEMENT AND WOULD NOT ACCELERATE PULLOUTS BEFORE THEN NO
MATTER WHAT SPECULATION HE HAD HEARD. I ADDED THAT, AS HE KNEW,
HE COMMENTED THAT BELOW A CERTAIN LEVEL THE EXACT NUMBER OF AMERICAN
FORCES MEANT LITTLE IN COMBAT TERMS BUT EMPHASIZED HIS NEED FOR
STRONG LOGISTIC SUPPORT, ESPECIALLY HELICOPTERS AND AIR, TO COMPENSATE. AS FOR CONTINUING AMERICAN PRESENCE, I TOLD HIM THAT
FOR US PROVIDING ADVISERS/TECHNICIANS WAS THE EASIEST; THEN AIR
SUPPORT, ESPECIALLY ON CARRIERS AND IN THAILAND BUT ALSO TO SOME
EXTENT IN VIETNAM; LOGISTIC TROOPS IN ORGANIZED UNITS WOULD BE
MORE DIFFICULT BUT SHOULD BE POSSIBLE THE BETTER PART OF 1972; AND
INFANTRY UNITS WERE THE HARDEST OF ALL. IN RESPONSE TO HIS QUERY,
IFRM POLE IN SOUTHEAST ASIA.

4. MILITARY SITUATION. HE THOUGHT 1971 WAS SAFE, THANKS IN
DADT TO LAM SOW 719 AND CAMBODIAN OPERATIONS: THAT ENEMY WOULD 4. MILITARY SITUATION. HE THOUGHT 1971 WAS SAFE, THANKS IN PART TO LAM SON 719 AND CAMBODIAN OPERATIONS; THAT ENEMY WOULD BUILD UP FORCEIDNEXT DRY SEASON FOR AN OFFENSIVE IN MRI DESIGNED TO INFLUENCE AMERICAN POLITICS; THAT REAL TEST WOULD THEN COME IN LATE 1972-1973 WHEN IT WOULD ESSENTIALLY BE AN ALL-VIETNAMESE SHOW; AND THAT IF ENEMY STILL NOT SUCCESSFUL, THEY MIGHT NEGOTIATE OR FADE AWAY, BIDING TIME OUT OF VIETNAMESE TACTICAL REACH IN LAOS AND CAMBODIA. HE EXPRESSED CONFIDENCE RUNAF COULD HANDLE STILLA. AND CAMBODIA. HE EXPRESSED CONFIDENCE RVNAF COULD HANDLE SITUATION; PLANS MAJOR OFFULSIVE INTO CAMBODIA AROUND THIS NOVEMBZY TO
DISRUPT ENEMY PLANS; WILL THEN REINFORCE MRI WITH AIRBORNE AND
MARINES FOR EXPECTED ENEMY ASSAULT IN EARLY 1972; AND WILL PHASE
OUT 9TH DIVISION FROM DELTA AND USE IT AS GENERAL RESERVE FOR
MR3 AND CAMBODIA. HE WILL ALSO USE SPARES FROM AN MR3 DIVISION FOR RECRUITMENT IN MR 1.

5. PARIS NEGOTIATIONS. LI FILLED THIEU IN ON ALL THE DEVELOPMENTS IN PARIS. I NOTED SIMILARITY BETWEEN ENEMY'S PUBLIC AND PRIVATE PROPOSALS, POSSIBLE MOVEMENT ON POLITICAL QUESTION, THAT WE WOULD NEVER AGREE TO ENFMY'S POLITICAL TIME. I ASSURED HIM NEVER TALK TO NO Objection to Declassification in Full 2010/08/30 LOC-HAK-504-5-9-7

WE WOULD I NO Objection to Declassification in Full 2010/08/30 LOC-HAK-504-5-9-7 R 1.

HE COMMENTED THAT BELOW A CERTAIN LEVEL THE EXACT NUMBER OF AMERICAN FORCES MEANT LITTLE IN COMBAT TERMS BUT EMPHASIZED HIS NEED FOR STRONG LOGISTIC SUPPORT, ESPECIALLY HELICOPTERS AND AIR, TO COMPENSATE. AS FOR CONTINUING AMERICAN PRESENCE, I TOLD HIM THAT FOR US PROVIDING ADVISERS/TECHNICIANS WAS THE EASIEST; THEN AIR SUPPORT. ESPECIALLY ON CARRIERS AND IN THATLAND BUT ALSO TO SOME SUPPORT, ESPECIALLY ON CARRIERS AND IN THAILAND BUT ALSO TO SOME EXTENT IN VIETNAM; LOGISTIC TROOPS IN ORGANIZED UNITS WOULD BE MORE DIFFICULT BUT SHOULD BE POSSIBLE THE BETTER PART OF 1972; AND INFANTRY UNITS WERE THE HARDEST OF ALL. IN RESPONSE TO HIS QUERY, I SAID THAT THOUGHT THAT U.S. WOULD CONTINUE TO PLAY A LONG-

PART TO LAM SON 719 AND CAMBODIAN OPERATIONS; THAT ENEMY WOULD BUILD UP FORCETO NEXT DRY SEASON FOR AN OFFENSIVE IN MRI DESIGNED TO INFLUENCE AMERICAN POLITICS; THAT REAL TEST WOULD THEN COME IN LATE 1972-1973 WHEN IT WOULD ESSENTIALLY BE AN ALL-VIETNAMESE SHOW; AND THAT IF ENEMY STILL NOT SUCCESSFUL, THEY MIGHT NEGOTIATE OR FADE AWAY, BIDING TIME OUT OF VIETNAMESE TACTICAL REACH IN LAOS AND CAMBODIA. HE EXPRESSED CONFIDENCE RVNAF COULD HANDLE SITUATION; PLANS MAJOR OFFULSIVE INTO CAMBODIA AROUND THIS NOVEMBZY TO
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PARIS NEGOTIATIONS. LI FILLED THIEU IN ON ALL THE DEVELOPMENTS IN PARIS. I NOTED SIMILARITY BETWEEN ENEMY'S PUBLIC AND PRIVATE PROPOSALS, POSSIBLE MOVEMENT ON POLITICAL QUESTION, AND THEIR WILLINGNESS TO BARGAIN FOR FIRST TIME. I ASSURED HIM THAT WE WOULD NEVER AGREE TO ENEMY'S POLITICAL DEMANDS, AND WOULD NEVER TALK TO PRG ALONE UNLESS HE WISHES US TO. HE THOUGHT NEVER TALK TO PRG ALONE UNLESS HE WISHES US TO. THE THOUGHT MADAME BINH'S SEVEN POINTS REPRESENTED NOTHING NEW EXCEPT ON PRISONERS, AND THAT IT WAS MAINLY SEMANTIC EXERCISE TO STIR-U.S. DOMESTIC SCENE. HE AGREED WITH ME THAT RATHER THAN FLAT COMMENTS AT THURSDAY PLENARY SESSION WHICH WOULD EXPOSE US TO DOMESTIC CRITICS, BRUCE AND LAM SHOULD ASK CLARIFYING QUESTIONS, POINT UP WEAKNESSES AND AMBIGUITIES OF SEVEN POINTS, AND RECALL OUR SIDE'S INITIATIVES SUCH AS OCTOBER 7 CEASEFIRE SPEECH. [BUNKER WILL CONSULT JULY 5 WITH FOREIGN MINISTRY AND YOU SHOULD ENSURE AT THAT END THAT STATE INSTRUCTIONS TO PARIS REFLECT THIS APPROACH?] PLEASE MAKE SURE THIS HAPPENS PER SEPARATE CABLE I'N SENDING YOU.

THAT END THAT STATE INSTRUCTIONS TO PARIS REFLECT THIS APPROACH?

PLEASE MAKE SURE THIS HAPPENS PER SEPARATE CABLE I'M SENDING YOU.

G. ELECTIONS: THIEU SAID THEY WOULD BE WELL ORGANIZED AND

FAIR; THAT HIS ELECTION LAW WAS NOT AIMED AT MINH AND KY, WHO HAD

SUFFICIENT SUPPORT, BUT RATHER TO GIVE NEXT PRESIDENT REAL MANDATE;

THAT HE WELCOMES FOREIGN OBSERVERS AND WAS ESTABLISHING AN INTER
MINISTERIAL COMMITTEE TO ASSIST THEM; AND THAT HE HOPED TWO-PARTY

SYSTEM WOULD EVOLVE BY 1975 ELECTIONS.

7. ROK TROOPS. THIEU SAID PARK HAD JUST ASSURED HIM THAT

THE TWO ROK DIVISIONS WOULD REMAIN, ALTHOUGH THE 10,000 MARINES

WOULD HAVE TO GO BETWEEN DECEMBER 1971 AND JUNE 1972 BECAUSE OF

ELECTION PROMISE. WE AGREED THIS WAS GOOD NEWS AND THAT WE WOULD

SUPPORT THEIR STAYING WITH PARK AT LEAST THROUGH 1972.

8. DRUGS. I EMPHASIZED SERIOUSNESS OF DRUG

PROBLEM WHICH BY ITSELF COULD FORCE US ON WITHDRAWALS.

9. COMMENT: [I THINK THE PERSONAL REASSURANCE I CONVEYED]

9. COMMENT:. I THINK THE PERSONAL REASSURANCE I CONVEYED FROM THE WHITE HOUSE CAME AT A VERY OPPORTUNE TIME FOR THIEU, GIVEN OUR DOMESTIC SCENE AND THE NEW PRG PROPOSAL IN PARIS. THIEU PROJECTED A QUIETUEONFIDENCE THAT HIS COUNTRY CAN STAND ON ITS OWN OVER THE COMING YEARS, PROVIDING IT GETS THE NECESSARY AIR POWER, LOGISTIC AND FINANCIAL SUPPORT DURING THE NEXT CRUCIAL ONE AND ONE-HALF - TWO YEARS

ONE AND ONE-HALF - TWO YEARS.
10. PLEASE INFORM THE PRESIDENT ABOUT THIS MEETING. AMBASSADOR BUNKER IS ALSO SENDING IN A REPORT THROUGH STATE

CHANNELS.

EDJ:9:3(1"/.